

## Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 226119

12

ORIGIN ORM-03

INFO OCT-01 IO-14 ISO-00 SR-02 ARA-16 L-03 CIAE-00 INR-10

NSAE-00 RSC-01 AF-10 EA-11 EUR-25 NEA-10 TRSE-00

OMB-01 /107 R

DRAFTED BY S/R:ORM:HBSHISHKIN:CML

APPROVED BY S/R - LAWIESNER

S/R:ORM - MISS BARKER

S/R:ORM - MR. CHASTKA

S/R:ORM - MR. PAPPAS

ARA/LA(AID) - PLANSDALE(INFO)

----- 008014

R 152316Z NOV 73

FM SECSTATE WASHDC

TO USMISSION GENEVA

LIMITED OFFICIAL USE STATE 226119

E.O. 11652: N/A

TAGS: SREF, ICEM

SUBJECT: INTERGOVERNMENTAL COMMITTEE FOR EUROPEAN MIGRA-  
TION SCBF, EXCOM AND COUNCIL MEETINGS, NOV. 26 -  
DEC. 5

FOR RMRC

1. FOLLOWING IS DEPARTMENT'S PRELIMINARY THINKING RE ABOVE MEETINGS, SUBJECT TO KELLOGG REVIEW ON RETURN TO WASHINGTON, AND RECEIPT AND PERUSAL OF PERTINENT ICEM DOCUMENTS. MISSION COMMENTS AND RECOMMENDATIONS REQUESTED.

2. MAJOR PREOCCUPATION OF ICEM MEMBERS WILL PROBABLY BE PAPER ON RESTRUCTURING OF ICEM WHICH THE ICEM ADMINISTRATION WAS DIRECTED TO PREPARE BY THE EXECUTIVE COMMITTEE IN MAY FOR SUBMISSION TO THE FORTHCOMING MEETINGS.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 226119

3. IF ICEM'S RESTRUCTURING PLAN ADDRESSES ITSELF CHIEFLY

TO ADJUSTMENT TO AUSTRALIAN WITHDRAWAL, IT MAY BE A STOP-GAP SOLUTION AT BEST. WE BELIEVE AUSTRALIAN WITHDRAWAL IS BUT ONE MANIFESTATION OF CHANGING CIRCUMSTANCES WHICH REQUIRE A REEXAMINATION OF ICEM'S ROLE, PURPOSE AND OBJECTIVES. THESE INCLUDE CHANGED PATTERNS AND POLICIES OF MIGRATION SINCE ICEM FIRST ESTABLISHED, WITH RESULT THAT ICEM'S DWINDLING MIGRATION PROGRAM NO LONGER VIABLE, AND

REMAINING MEMBERS WHOSE CHIEF INTEREST IN ICEM IS IMMIGRATION/EMIGRATION MAY ALSO FALL BY THE WAYSIDE.

4. THE FINANCIAL BASE OF ICEM'S LATIN AMERICAN PROGRAM HAS WORSENERD AGAIN WITH SHARP CUTBACK IN ITALY'S CONTRIBUTION. WE OURSELVES ARE HAVING DIFFICULTY JUSTIFYING OUR HIGH CONTRIBUTION TO THE PROGRAM AND WILL LIKELY BE CUTTING BACK IN 1974, DEPENDING UPON REPLIES RECEIVED FROM OUR INQUIRY TO OUR LATIN AMERICAN POSTS AND COMPETING REQUIREMENTS OF REFUGEE MOVEMENTS (SEE PAR. 7 BELOW).

5. MANY EUROPEAN MEMBERS WITH CAPACITY TO DO SO, AS WELL AS A NUMBER OF LATIN AMERICAN MEMBERS, ARE MAKING NO CONTRIBUTION TO ICEM'S REFUGEE PROGRAM.

6. MOVEMENTS REQUIRING STAFF SUPPORT IN ICEM'S OPERATIONAL PROGRAMS AS PRESENTLY CONSTITUTED HAVE FALLEN OVER THE YEARS.

7. AT THE SAME TIME, ICEM'S ACTIVITIES IN SUCH AREAS AS UGANDA ASIANS, SOUTH ASIAN EXCHANGE OF PERSONS, CHILEAN REFUGEES, ALL OF WHICH ARE OUTSIDE ITS REGULAR PROGRAMS, AND, WITHIN ITS OPERATIONAL PROGRAMS, FOR EXAMPLE, ANTICIPATED MOVEMENT OF CUBANS IN SPAIN, ARE HIGHLY EFFECTIVE AND HAVE FULL SUPPORT AND ENCOURAGEMENT OF USG. WE BELIEVE THAT OPPORTUNITIES FOR USEFUL EMPLOYMENT OF ICEM'S UNIQUE CAPABILITIES IN SUCH FIELDS EXIST AND SHOULD BE EXPLORED FURTHER.

8. WE WOULD LIKE TO SEE A SMALL GROUP OF RESPONSIBLE GOVERNMENTS WHO HAVE BEEN BEARING THE MAJOR FINANCIAL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 226119

BURDEN OF ICEM UNDERTAKE A CAREFUL REEXAMINATION OF THE USEFULNESS, PURPOSE AND FUNCTIONS OF ICEM, AND RECOMMEND THE FUTURE ROLE THAT ICEM SHOULD PLAY. IT SHOULD BE A ROLE WHICH MEMBER GOVERNMENTS WOULD WILLINGLY SUPPORT AND COULD READILY JUSTIFY. ICEM'S RESTRUCTURING PLAN SHOULD BE REVIEWED IN THIS CONTEXT. SUCH A ROLE MIGHT WELL BE MORE LIMITED THAN THAT SET FORTH WHEN ICEM WAS ESTABLISHED IN 1951. HOWEVER, IT SHOULD ENABLE MEMBER GOVERNMENTS TO

AVAIL THEMSELVES READILY OF ICEM'S EXPERTISE IN PINPOINT-  
ED URGENT SITUATIONS WHILE FREEING MEMBERS FROM SUPPORT  
OF SUCH PRESENT OPERATIONAL PROGRAMS, AS ARE NO  
LONGER DEEMED NECESSARY. FURTHERMORE, A REDEFINED ROLE,  
RELEVANT TO TODAY'S NEEDS, SHOULD BE CAPABLE OF PROVIDING  
A SERVICE WHICH IN TURN WOULD ATTRACT NEW MEMBERS, RATHER  
THAN THE CONTINUING EROSION OF ICEM'S MEMBERSHIP.

9. IN EVENT WORKING GROUP IDEA IMPRACTICAL, CAN MISSION  
SUGGEST SOME OTHER ALTERNATIVE? FOR INSTANCE, COULD WE  
INDUCE A RESPONSIBLE MEMBER GOVERNMENT, SUCH AS SWISS,  
TO SUBMIT A PAPER TO SPRING EXCOM SESSION, PREPARED IN  
INFORMAL CONSULTATION WITH U.S., FRG, NETHERLANDS, AND  
PERHAPS BRAZIL, TO ACHIEVE SIMILAR PURPOSE? RUSH

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** IMMIGRATION CONTROL, POPULATION MOVEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 15 NOV 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973STATE226119  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** ORM:HBSHISHKIN:CML  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** n/a  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731131/aaaaawgj.tel  
**Line Count:** 130  
**Locator:** TEXT ON-LINE  
**Office:** ORIGIN ORM  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 OCT 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09-Oct-2001 by eisnerah>; APPROVED <06 MAR 2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** INTERGOVERNMENTAL COMMITTEE FOR EUROPEAN MIGRATION SCBF, EXCOM AND COUNCIL MEETINGS, NOV. 26 -  
**TAGS:** SREF, ICEM  
**To:** GENEVA  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005